



BUDGET The United States Department of the Interior JUSTIFICATIONS

and Performance Information Fiscal Year 2021

OFFICE OF INSPECTOR GENERAL

NOTICE: These budget justifications are prepared for the Interior, Environment and Related Agencies Appropriations Subcommittees. Approval for release of the justifications prior to their printing in the public record of the Subcommittee hearings may be obtained through the Office of Budget of the Department of the Interior.



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DEPARTMENT OF THE INTERIOR OFFICE OF INSPECTOR GENERAL

FISCAL YEAR 2021 PRESIDENT'S BUDGET REQUEST

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Total 2021 Budget Request

Budget Authority	2019 Actual	2020 Enacted	2021 Request
Appropriation	52,486	55,986	59,342
Transfers	1,200		
Hurricane Supplemental	1,000		
TOTAL Appropriation	54,686	55,986	59,342

(Dollars in Thousands)

Executive Summary:

The Office of the Inspector General's FY 2021 budget request includes an increase of +10 FTE and +\$2,266,000 for critical auditor and investigative staff to protect American taxpayers' investment in the Department and target high-risk programs. The OIG's budget proposal supports maintaining and improving OIG oversight efforts that play a critical role in enhancing the efficiency and effectiveness of DOI operations and protecting Americans' tax dollars.

The budget request would help strengthen the oversight of crucial non-financial matters, such as cybersecurity vulnerabilities and recurring Indian Country health and safety findings. As one of the Department's smallest offices, OIG delivers an outsized impact on numerous financial as well as non-financial matters, such as our prior work in identifying DOI's sexual harassment and assault problem. This budget request also includes \$1,090,000 in fixed costs.

OIG has developed a strong track record of producing results—i.e., actual dollars going back to the U.S. Treasury, as well as suspensions and debarments that protect the Federal government from future fraud, and audit recommendations to put funds to better use. Therefore, the small increase in OIG funding requested in this budget proposal can facilitate a positive return on investment to the Treasury.

The budget request comports with the President's Management Agenda Workforce Cross-Agency Priority Goal #3, Developing a Workforce for the 21st Century. The Department will support strategic recognition through the year, address workforce challenges, and recognize high performance employees and those employees with talent critical to mission achievement. The budget assumes agency pay for performance efforts increase one percentage point for non-Senior Executive Service (SES)/Senior Leader (SL)/Scientific or Professional (ST) salary spending. The *Office of Audits, Inspections, and Evaluations* (AIE) 2021 budget request is \$22,000,000 and 95 FTE. The budget supports OIG's Indian Country focus on school public safety improvements and strengthened oversight of the Department's IT networks, systems and security, and operations.

The *Office of Investigations* (OI) 2021 budget request is \$23,000,000 and 91 FTE. This budget supports additional fraud investigators to strengthen protection of taxpayer investments.

The *Mission Support* (MS) 2021 budget request is \$14,342,000 and 71 FTE. This funding enables OIG to make critical IT technology and infrastructure enhancements in support of audit and investigations mission activities.

Additional funding in FY 2021 helps us move towards adequately overseeing the Department's expansive portfolio. This budget request will enable OIG to expand deployment of our additional staff to audit, inspect, evaluate, and investigate areas of vital importance to the Federal government and American people.

OIG audits and investigations established a strong track record in terms of return on investment (ROI). For instance, the OIG's Office of Investigations delivers significant monetary returns to taxpayers:

- From FY 2016 to FY 2019, OIG investigators returned **\$56.8 million** in financial investigations.
- OIG investigators returned over **\$800,000** on average to the Treasury for each investigation involving financial crime.
- Our Energy Investigations Unit alone achieved a ROI of approximately **300%**.

FY 2016 to FY 2019							
Category	Re	coveries (\$M)					
Energy	\$	31.70					
Indian Country	\$	8.50					
Procurement	\$	8.40					
Other Financial Crimes	\$	8.20					
Total	\$	56.80					

OIG 5-Year Recoveries - \$56.8M Financial Crimes Investigated

Importantly, as noted above, the OIG's impact extends beyond our financial returns. The OIG also has had a huge impact on other significant non-financial matters, such as the Department's sexual harassment and assault history, allegations of senior-level misconduct, and health and safety at Indian schools.

Budget at a Glance

	2019 Actual	2020 Enacte d	Fixed Costs (+/-)	Internal Transfers (+/-)	Program Changes (+/-)	2021 Request
Appropriation: Salaries and Expenses						
Office of Inspector General	52,486	55,986	+1,090	+0	+2,266	59,342
Audits, Inspections, and Evaluations	18,761	20,344	+239	+0	+1,417	22,000
Investigations	20,761	22,261	+239	+0	+500	23,000
Mission Support	12,964	13,381	+612	+0	+349	14,342
Transfers	1,200					
Hurricane Supplemental	1,000					
TOTAL, OIG	54,686	55,986	1,090	0	2,266	59,342
Indian Country					+700	
Cybersecurity					+717	
Fraud Investigations					+500	
IT Infrastructure					+349	
Total, Program Changes				•	+2,266	

(Dollars in Thousands)

Summary of Requirements for Office of Inspector General

	2019 Actual	2020 E	nacted					2021	Request		
					Internal	Program	Changes			Cha	nge from
		Total		Fixed Costs	Transfers	(-	+/-)			2020 E	nacted (+/-)
	Amount	FTE	Amount	(+/-)	(+/-)	FTE	Amount	FTE	Amount	FTE	Amount
Salaries and Expenses											
Audits, Inspections, and Evaluations	18,761	87	20,344	+239	+0	8	+1,417	95	22,000	8	+1,656
Investigations	20,761	89	22,261	+239	+0	2	+500	91	23,000	2	+739
Mission Support	12,964	71	13,381	+612	+0	-	+349	71	14,342	-	+961
TOTAL, Salaries and Expenses	52,486	247	55,986	+1,090	+0	10	+2,266	257	59,342	10	+3,356
Transfers	1,200										
Supplemental	1,000	4		+0	+0		+0	4			+0
Reimbursable		13		+0	+0		+0	13			+0
TOTAL, ACCOUNT	54,686	264	55,986	1,090	-	10	2,266	274	59,342	10	3,356

(Dollars in Thousands)

PROGRAM JUSTIFICATION CHANGES

(Dollars in Thousands)								
Budget Authority	2019 Actual	2020 Enacted	Fixed Costs (+/-)	Internal Transfers (+/-)	2021 Program Changes	2021 Request		
AIE	18,761	20,344	+239	+0	+1,417	22,000		
FTE	80	87			+8	95		

Office of Audits, Inspections, and Evaluations (AIE)

Indian Country (+\$700,000, +4 FTE)

OIG work in Indian Country helps ensure that American tax dollars are spent in a transparent and efficient manner that supports the federal government's goals and priorities. OIG auditors question about 36 percent of all Indian County costs audited. With that in mind, the OIG intends to make oversight of contracts and grants in Indian Country a point of emphasis going forward.

For instance, in light of well-reported financial, procurement, and public safety risks at Indian Country schools, where millions of dollars in taxpayer funds are spent annually on contracts and grants, the OIG seeks to enhance its oversight of the Department's programs on Indian Country schools. Accordingly, this budget request proposes a small increase in OIG auditors to improve health and safety conditions at Indian schools. This effort is designed not only to ensure the health and safety of a vulnerable population (Indian school children), but also deter misconduct with American tax dollars and support Indian communities by helping ensure taxpayer investments flow to intended beneficiaries.

The +4 FTE Indian Country auditors requested will conduct compliance and cost audits, provide "ground-truth" information on existing school conditions, and support program improvements in taxpayer-financed investment decisions.

Cybersecurity (+\$717,000, +4 FTE)

According to Congress and the President, protecting Federal computer networks and data from cyber threats remains one of the most serious economic and national security challenges facing our Nation.

DOI is a regular target of cyber attacks because of the large size of its computer networks and because those networks contain high-value IT assets. The Department relies on complex, interconnected information systems to carry out its operations, spending about \$1 billion annually on its portfolio of IT assets and investments.

Our request for +4 FTE highly trained auditors will be dedicated to the Department's high-value portfolio of IT assets, acquisitions, and procurements. Over a 5-year period, our auditors

averaged \$3.2 million in questioned costs on each acquisition-related audit. With this demonstrated return on investment, OIG's cybersecurity effort pays for itself many times over.

Strengthened IT security oversight will help assess the challenge of the Department delivering cost-effective IT services while ensuring necessary security measures are implemented to withstand cyber threats and protect critical data and systems.

Our request for cybersecurity funding will allow OIG to focus on these key areas:

- Determine whether the Department's governance model for its IT resources and programs promotes IT security and the efficient use of public funds.
- Assess logical and physical security controls for the Department's six core data centers.
- Evaluate the Department's progress meeting the Federal Information Technology Acquisition Reform Act.
- Conduct active "threat hunting" to detect hidden malware and other indicators of compromise on the Department's high-value IT assets.
- Assess the Department's readiness to detect, prevent and respond Ransomware attacks.
- Assess the Department's progress implementing secure public cloud-computing services.

Office of Investigations (OI)

Budget Authority	2019 Actual	2020 Enacted	Fixed Costs (+/-)	Internal Transfers (+/-)	2021 Program Changes	2021 Request
OI	20,761	22,261	+239	+0	+500	23,000
FTE	84	89			+2	91

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(Dollars in Thousands)
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Fraud Investigators (+\$500,000, +2 FTE)

OIG must balance investigations of a financial nature, which can directly return taxpayer dollars to the Treasury, with investigations that can have an even more significant, but harder to quantify impact, on Department operations. For example, OIG sexual harassment, senior-level misconduct, and ethics investigations have led to significant changes in Department policy and staffing that have made the Department's 70,000 employees safer and more productive.

This FY 2021 budget request provides funding to add +2 FTE for investigators and will allow OIG to primarily focus their work on contract and grant fraud investigations, including energy resources fraud, purchase card fraud, and regional fraud and administrative investigations, while assisting with other caseload requirements such as Congressional requests, ethics lapses, and sexual harassment allegations.

Mission Support (MS)

Budget Authority	2019 Actual	2020 Enacted	Fixed Costs (+/-)	Internal Transfers (+/-)	2021 Program Changes	2021 Request
MS	12,964	13,381	+612	+0	+349	14,342
FTE	71	71			+0	71

(Dallars in Th .da)

IT Infrastructure (+\$349,000, +0 FTE)

OIG requests \$349,000 in additional funding to support critical initiatives that support our information technology infrastructure and enhance the OIG's Network and Data security posture by providing enhanced confidentiality and ensuring the integrity of our mission-critical data.

This additional Mission Support funding will permit modernization efforts such as: utilizing "Cloud Smart" technology such as Microsoft Azure, update the OIG's enterprise-wide wireless network system, and replace aging business application systems and other related projects.

Office of Inspector General **Justification of Fixed Costs**

(Dollars in Thousands)	

Fixed Cost Changes and Projections	2020 Enacted Total	2020 to 2021 Change
Change in Number of Paid Days This column reflects changes in pay associated with the change in the number of p 2,096 hours in 2020 to 2,088 hours in 2021.	+162 paid days (-1 day) between 2	-172 020 and 2021, from
Pay Raise The President's Budget for FY2021 includes one quarter of a planned 3.1% pay ra the 2021	+0 a particular three quarters of a particular three quarte	+691 lanned 1% pay raise for
Employer Share of Federal Employee Retirement System The change reflects the directed increase in the employer contribution to the Feder	+124 ral Employee Retirement Sys	+420 stem.
Departmental Working Capital Fund The change reflects expected changes in the charges for centrally billed Departmen Capital Fund. These charges are detailed in the Budget Justification for Departme		+58 through the Working
Worker's Compensation Payments The amounts reflect changes in the estimated costs of compensating injured emplo accidental deaths while on duty. Costs will reimburse the Department of Labor, F 5 U.S.C. 8147(b) as amended by Public Law 94-273.		
Unemployment Compensation Payments The amounts reflect projected changes in the costs of unemployment compensation Federal Employees Compensation Account, in the Unemployment Trust Fund, p	-	•
Rental Payments The amounts reflect changes in the costs payable to General Services Administrate as estimated by GSA, as well as the rental costs of other currently occupied space case of GSA space are paid to Department of Homeland Security (DHS). Costs of cases where due to external events there is no alternative but to vacate the current	e. These costs include buildir of mandatory office relocatio ly occupied space, are also in	ng security; which in the ns, i.e. relocations in neluded.
Baseline Adjustments for O&M Increases In accordance with space maximization efforts across the Federal Government, this baseline operations and maintenance requirements resulting from movement out of Bureau-owned space. While the GSA portion of fixed costs will go down as a res- increase to baseline O&M costs not otherwise captured in fixed costs. This catego cost amount to maintain steady-state funding for these requirements.	f GSA or direct-leased (comr ult of these moves, Bureaus	nercial) space and into often encounter an

APPRORIATIONS LANGUAGE CITATION

SALARIES AND EXPENSES

For necessary expenses of the Office of Inspector General, [\$55,986,000] \$59,342,000 to remain available until September 30, [2021] 2022.

(Department of the Interior, Environment, and Related Agencies Appropriations Act, 2020.)

Office of Inspector General

Program Performance

GOAL PERFORMANCE TABLE									
	2018 Actual	2019 Actual	2020 Estimate	2021 Estimate	Change from 2020 Estimate to 2021				
Percent of completed Performance Audits with recommendations resulting in a notice of finding	90%	90%	90%	90%	0%				
Percent of investigations resulting in a management advisory	5%	5%	5%	5%	0%				
Percent of cases resulting in criminal conviction, civil or administrative action, or other appropriate resolution	89%	89%	89%	89%	0%				

Audit Activities

Below are statistics that were reported in the 2016, 2017, 2018, and 2019 OIG Semiannual Reports to the Congress, as mandated by the Inspector General Act of 1978, as amended. This information highlights some OIG activities and outputs and their potential impact on the Department's programs and operations.

Description	2016 Actual	2017 Actual	2018 Actual	2019 Actual
Audit Reports Issued or Reviewed				
Internal Audits, Contracts & Grant Audits	85	71	63	45
Single Audit Quality Control Reviews	0	1	1	0
Total Audit Reports Issued or Processed	85	72	64	45
Impact of Audit Activities: (Dollars in millions) Questioned Costs Recommendations That Funds Be Put	\$ 10.74	\$ 101.08	\$ 104.70	\$ 1.58
To Better Use	\$ 1.80	\$ 24.28	\$ 9.84	\$-
Total Monetary Impact	\$12.54	\$125.36	\$114.54	\$1.58
Internal Audit Recommendations Made	255	330	339	161
Internal Audit Recommendations Resolved	211	478	227	243

(Dollars in Millions)

Investigative Activities

Below are statistics that were reported in the 2016, 2017, 2018, and 2019 OIG Semiannual Reports to the Congress, as mandated by the Inspector General Act of 1978, as amended. This information highlights some OIG activities and outputs and their potential impact on the Department's programs and operations.

(Dollars in Millions)						
Description	2016	2017	2018	2019		
Description	Actual	Actual	Actual	Actual		
Investigative Activities						
Cases Opened	412	534	82	104		
Closed	319	516	97	102		
Hotline Complaints Received	965	1,040	1,209	905		
Impact of Investigative Activities						
Indictments/Information	40	17	19	15		
Convictions	24	26	13	19		
Sentencings	24	31	13	11		
Jail (Months)	559	226	79	68		
Probation/Supervised Release (Months)	642	756	312	336		
Community Service (Hours)	1,340	5,750	60	0		
Criminal Judgments/Restitutions	\$ 7.40	\$22.68	\$ 0.98	\$ 1.00		
Criminal Investigative Activities						
Criminal Matters Referred for Prosecution	75	59	31	36		
Criminal Matters Declined	41	51	35	26		
<u>Civil Investigative Activities</u>						
Referrals	12	11	8	9		
Declinations	8	3	7	7		
Civil Recoveries	\$ -	\$ 0.41	\$ 3.40	\$ 6.23		
Administrative Investigative Activities						
Administrative Actions	35	71	45	36		
Contractor Suspensions	10	16	2	2		
Contractor Debarments	26	26	22	20		

(Dollars in Millions)

* The OIG previously reported investigative statistics as complaints received from all sources, cases opened, and cases closed. We have seen a significant increase in complaints received, and the new statistical categories better reflect how we handle these matters and report our findings. Cases previously referred to both complaints and investigations; investigations, however, are more formal and the basis for the reports we issue to the Department and summarize on our website and in our Semiannual Report. In addition, the number of complaints we refer to the Department identifies matters we did not fully investigate, but believe the Department should be aware of or act upon.

Office of Inspector General

Employee Count by Grade

(Total Employment)

	2019 Actual	2020 Estimate	2021 Estimate
SES	5	7	7
Subtotal	5	7	7
GS/GM -15	32	32	32
GS/GM -14	66	67	67
GS/GM -13	148	148	157
GS -12	8	9	10
GS -11	0	1	1
GS -10	2	3	2
GS - 9	3	0	0
GS - 8	3	1	1
GS - 7	0	1	1
GS - 6	0	0	0
GS - 5	0	0	0
GS - 4	2	1	2
GS - 3	0	0	0
GS - 2	0	0	0
GS - 1	0	0	0
Subtotal	264	263	273
Total employment (actuals & estimates)	269	270	280

Office of Inspector General – Mandatory Activities

- Chief Financial Officers Act of 1990 and the Government Management Reform Act of 1994 requires that Inspectors General audit or arrange for annual audits of agency financial statements.
- The Single Audit Act of 1984, as amended, requires that Inspectors Genera I review the quality of single audit reports of certain State, local, and Indian Tribal governments and nonprofit organizations and the conformity of the audit reports with the Act.
- The No Child Left Behind Act of 2001 requires that the Inspector General for the Department of the Interior (DOI) establish a system to ensure that financial and compliance audits are conducted of each Bureau of Indian Affairs school at least once every three years.
- The Insular Areas Act of 1982 requires the DOI OIG to establish "an organization which will maintain a satisfactory level of independent audit oversight" in the Insular Areas of Guam, American Samoa, the U.S. Virgin Islands, and the Commonwealth of the Northern Mariana Islands.
- The Superfund Amendments and Reauthorization Act of 1986 requires the Inspectors General to audit Environmental Protection Agency Superfund monies that are directly apportioned to the Department and those monies received through interagency agreements.
- The Office of National Drug Control Policy Reauthorization Act of 1998 requires Inspectors General to authenticate the detailed accounting of all funds expended by the Department for National Drug Control Program activities during the previous year. (Note: The Department has not reached the program funding threshold for which OIG authentication is required).
- The Federal Information Security Act of 2002 requires Inspectors General perform annual evaluations of agency information security programs.
- The Fish and Wildlife Programs Improvement and National Wildlife Refuge System Centennial Act of 2000 requires the DOI OIG to procure biennial audits of the expense incurred by the Fish and Wildlife Service (FWS) for administering the Sport Fish and Wildlife Restoration Acts.
- The Consolidated Appropriations Act of 2000 requires Inspectors General to report quarterly on the promptness of their agency's payments of their water and sewer bills to the District of Columbia Water and Sewer Authority.
- The Consolidated Appropriations Resolution of 2003 requires the Inspector General of each Department to submit a report to the Committees on Appropriations detailing the Department's policies and procedures to give first priority to the location of new offices and other facilities in rural areas, in accordance with the Rural Development Act of 1972, as amended.

THE INSPECTOR GENERAL REFORM ACT OF 2008 REQUIREMENTS:

As required by the Inspector General Reform Act of 2008 (P.L. 110-409), the budget for the Office of the Inspector General must specify the amount initially requested to the Department of the Interior, the President's Budget request, the funding required for training, and any resources necessary to support the Council of the Inspectors General on Integrity and Efficiency (CIGIE). Our request is \$59,342,000 and includes approximately \$450,000 in base funding for OIG training needs and \$196,000 for CIGIE in fiscal year 2021.

SECTION 403 COMPLIANCE

To fulfill legislative requirements for Bureaus/Offices funded in Division D of the Further Consolidated Appropriations Act, 2020, for disclosure of program assessments used to support Government-wide, Departmental, or Agency initiatives or general operations. The bill includes the following:

SEC.403. The amount and basis of estimated overhead charges, deductions, reserves or holdbacks, including working capital fund and cost pool charges, from programs, projects, activities, and subactivities to support government-wide, departmental, agency, or bureau administrative functions or headquarters, regional, or central operations shall be presented in annual budget justifications and subject to approval by the Committees on Appropriations of the House of Representatives and the Senate. Changes to such estimates shall be presented to the Committee on Appropriations for approval.

External Administrative Costs (Dollars in Thousands)	2021
WCF Centralized Billings	1,077
WCF Direct Billings/Fee for Service	704
Total	1,781

OIG pays external administrative costs through the Working Capital Fund for shared services and activities, and for separate "Fee for Service" agreements with the Department.

Reimbursable Work (Dollars in Thousands)	2021
Total	3,000